

Message Text

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ORIGIN ARA-20

INFO OCT-01 ISO-00 COME-00 DODE-00 AID-20 CIAE-00 INR-10

NSAE-00 RSC-01 EB-11 OPIC-12 H-03 L-03 COA-02 IGA-02

PM-07 NSC-07 SP-03 SS-20 OMB-01 ABF-01 TRSE-00 SCI-06

IO-14 /144 R

DRAFTED BY ARA/CEN:MCOTTER

APPROVED BY ARA-LA/CEN:DLAZAR

LA/CEN:RCAMAUR

ARA/ECP:RPASTORINO (DRAFT)

LA/DP:GSZEPESZY (DRAFT)

COM/OIM/BIC:RSTERN (DRAFT)

ARA/PLC:RLANE (DRAFT)

DOD/ISA:LTCENGLE

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P 231407Z APR 74

FM SECSTATE WASHDC

TO AMEMBASSY TEGUCIGALPA PRIORITY

S E C R E T STATE 082090

E.O. 11652:GDS

TAGS: PFOR. H

SUBJECT: PRE-IG REVIEW OF CASP

SUMMARY: PRE-IG MET TO REVIEW HONDURAS CASP ON APRIL 11
ISSUES TO BE RESOLVED AT IG LEVEL WERE RAISED WITH REGARD
TO US INTERESTS, QUOTE US ECONOMIC PROSPERITY, UNQUOTE
AND US NATIONAL DEFENSE. SUBSTANTIVE CHANGES WERE MADE
IN THE SECTIONS ON DEVELOPMENT, TREATMENT OF THE HONDURAS/
EL SALVADOR DISPUTE AND WORLD ORDER AND NUMBER OF LESSER
CHANGES WERE EITHER MADE BY THE PRE-IG OR ARE REQUESTED
OF THE MISSION. END SUMMARY.

1. US PROSPERITY: DOC AND ARA/ECP STRONGLY RECOMMENDED
THAT MINOR ISSUE NO. 5 IN STATEMENT OF ISSUES BE RAISED

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TO LEVEL OF MAJOR ISSUE. DOC AND ARA/ECP ALSO RECOMMENDED

THAT US ECONOMIC PROSPERITY INTEREST OF CASP BE RAISED TO A HIGH LEVEL OF CONCERN AND THE EXPLANATION OF THE LOC BE REWRITTEN TO REFLECT THAT CHANGE. DOD/ISA CONCURRED IN DOC RECOMMENDATION. ARA/CEN AND ARA/PLC RECOMMENDED THAT THE MISSION ASSESSMENT OF THIS ISSUE BE ACCEPTED. DOC RECOMMENDATION BASED ON FACT THAT EXPORT PROMOTION IS AMONG HIGHEST PRIORITIES OF USG, ON FACT THAT CENTRAL AMERICA HAS BEEN DESIGNATED QUOTE TARGET MARKET UNQUOTE FOR FUTURE PROGRAMS, AND ON FACT THAT SIGNIFICANT OPPORTUNITIES AND CHALLENGES EXIST IN HONDURAS IN THIS

REGARD. ARA/ECP EXPRESSED CONCERN OVER POTENTIAL DANGER TO US INVESTMENT IN HONDURAS PRESENTED BY DECREE 103 AND POSSIBLE SIMILAR LEGISLATION AFFECTING MINING AND FISHING INDUSTRIES AND WHETHER CASP WAS SUFFICIENTLY FORTHCOMING IN THIS RESPECT.

ARA/CEN POSITION BASED ON FACT THAT MISSION IS IN BEST POSITION TO JUDGE ANTICIPATED CHALLENGES AND OPPORTUNITIES AS WELL AS REQUIRED LEVEL OF CONCERN. IN ADDITION, ARA/CEN NOTED SMALL SIZE OF HONDURAN MARKET AND EXPRESSED DOUBTS THAT SIGNIFICANT CHALLENGES OR OPPORTUNITIES EXIST IN HONDURAS TO WARRANT ASSIGNING A HIGH LEVEL OF CONCERN TO THIS INTEREST. THE IG WILL RESOLVE THE ISSUE.

2. MILITARY ASSISTANCE: DISCUSSION BEGAN WITH NOTE THAT SOME PRE-IG MEMBERS HAVE REQUESTED NSC-IG/ARA CONSIDER THE QUESTION OF MILITARY ASSISTANCE TO ALL CENTRAL AMERICAN STATES AS A JOINT ISSUE APART FROM CONSIDERATION OF THE CASP FOR EACH COUNTRY. (FYI: IT SUBSEQUENTLY WAS DECIDED THAT THIS WILL BE DONE FOLLOWING THE CASP CYCLE.) SERIOUS ISSUE WITH REGARD TO HONDURAS AROSE UNDER THE EVENHANDEDNESS POLICY BECAUSE THE EL SALVADOR CASP RECOMMENDS THAT MAP MATERIEL BE PHASED OUT AT THE END OF FY 1974. USMILGP EL SALVADOR NON-CONCURRED IN THIS RECOMMENDATION AND RECOMMENDED INSTEAD RETENTION OF THE PROGRAM AT THE LEVEL OF DOLS 700,000 PER YEAR DURING FY 1975 AND 1976. (DOD REPRESENTATIVES AT PRE-IG SUPPORTED THE MILGP RECOMMENDATION) THIS ISSUE WILL BE ADDRESSED BY NSC-IG/ARA AND MAY INFLUENCE MAP MATERIEL

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FUND LEVELS MADE AVAILABLE TO HONDURAS. DOD/ISA SUGGESTED THAT, GIVEN THE ABOVE, THE COUNTRY TEAM MIGHT WISH TO CONSIDER MOVING ISSUE NO. 4 FROM THAT OF A MINOR TO A MAJOR ISSUE.

3. A SECOND ISSUE IN THE AREA OF MILITARY ASSISTANCE AROSE FOR IG RESOLUTION. STATE PM RECOMMENDED THAT LAST YEAR'S DECISION MEMORANDUM NO. 10, STATING THE EVEN-

HANDEDNESS POLICY, BE MODIFIED TO REQUIRE QUOTE MAIN-
TAINING A POLICY OF APPROXIMATE PARITY IN AGGREGATE OF
USG OFFERS OF MAP MATERIEL, MAP TRAINING, AND FMS CREDIT
AND CASH PROGRAMS. UNQUOTE ARA/CEN RECOMMENDED THAT
THE EVENHANDEDNESS REQUIREMENT CURRENTLY IN FORCE, I.E.,
WITHIN EACH CATEGORY OF MILITARY ASSISTANCE, BE RETAINED.
THE IG WILL RESOLVE THE ISSUE; RESOLUTION IN FAVOR OF
PM WOULD MAKE THE EL SALVADOR REQUEST TO DROP MAP
MATERIEL LESS SIGNIFICANT FOR THE HONDURAS CASP.

4. US NATIONAL DEFENSE. THE ANALYSIS OF THIS US INTEREST
PRODUCED THE OTHER ISSUE RAISED IN THE CASP WHICH WILL
REQUIRE IG DECISION. ARA/CEN RECOMMENDED DELETION OF
C-3, AND SUB-HEADS, UNDER US NATIONAL DEFENSE AND COURSES
OF ACTION ON GROUNDS THAT US POLICY OF ENCOURAGEMENT OF
CONDECA SHOULD BE REVIEWED. DOD/ISA AND DOD/JCS RE-
COMMENDED THAT C-3 BE RETAINED AS IN THE CASP SUB-
MISSION. NSC-IG/ARA WILL RESOLVE THE ISSUE.

ARA/PLC RECOMMENDED THAT THE INTEREST US NATIONAL DEFENSE
BE DROPPED TO A LOW LEVEL OF CONCERN ON THE GROUNDS THAT
THE EXPLANATION OF LOC WAS SIMILAR TO AND LESS SPECIFIC
THAN THAT OF THE FY 1974-75 CASP WHICH ASSIGNED A LOW
LOC TO THAT INTEREST. DOD REPRESENTATIVES REQUESTED THAT
THE COUNTRY TEAM BE GIVEN FURTHER OPPORTUNITY TO JUSTIFY
THE ASSIGNED LOC.

IN ADDITION, PRE-IG RECOMMENDED THAT THE ENVIRONMENTAL
INDICATORS SWAN ISLAND METEOROLOGICAL PROGRAM, IAGS
PROGRAM, AND ACCESS TO OTHER BASIC PHYSICAL INTELLIGENCE
BE DROPPED FROM THE CASP AS NOT RELATING TO US NATIONAL
DEFENSE. PRE-IG AGREED THAT THE ENVIRONMENTAL INDICATORS
USG USE OF HOST COUNTRY TERRITORY AND USE OF GOH AIRFIELDS
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FOR DEPLOYMENT OF US AIRCRAFT ARE LEGITIMATE INDICATORS
RELATED TO THE NATIONAL DEFENSE INTEREST AND AGREED TO
RETAIN THEM. THE PRE-IG ALSO RECOMMENDED THAT THE
OPPORTUNITY AND CHALLENGES ON PAGE 43 OF THE CASP SUB-
MISSION BE REPL
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